

**IN THE UNITED STATES DISTRICT COURT  
DISTRICT OF SOUTH CAROLINA**

Karen Spencer,	)	
	)	
Plaintiff,	)	
	)	Civil Action No. 9:21-3390-RMG
vs.	)	
	)	
Kilolo Kijakazi, Acting Commissioner	)	
of Social Security,	)	<b>ORDER</b>
	)	
Defendant.	)	
	)	

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Plaintiff brought this action pursuant to 42 U.S.C. §§ 405(g) and 1383(c)(3) seeking judicial review of the final decision of the Commissioner of Social Security denying her claim for Disability Insurance Benefits (“DIB”) and Supplemental Security Income (“SSI”). In accordance with 28 U.S.C. § 636(b) and Local Civil Rule 73.02 DSC, this matter was referred to a United States Magistrate Judge for pre-trial handling. The Magistrate Judge issued a Report and Recommendation (“R & R”) on January 6, 2023, recommending that the Commissioner’s decision be reversed and remanded to the agency because the Administrative Law Judge failed to adequately address and explain the findings and conclusions regarding Plaintiff’s difficulties with her vision. (Dkt. No. 8). In particular, the Magistrate Judge found “perplexing” the Administrative Law Judge’s reliance on a March 2019 opinion of a treating physician, Dr. Robinson, that Plaintiff’s cataracts were not then significantly impacting the patient’s quality of life, over a June 2020 evaluation by another treating physician, Dr. Iverson, that Plaintiff’s cataracts were producing low vision in both eyes. The Magistrate Judge noted the progressive nature of cataracts could explain the worsening assessment of Plaintiff’s vision, which was then confirmed by a September 2020 reassessment by Dr. Robinson, where he then concluded that the

cataracts were potentially “a major cause of vision loss.” (*Id.* at 12). Despite the fact that Dr. Robinson’s opinion had “flipped” in his September 2020 evaluation, the Administrative Law Judge relied on Dr. Robinson’s March 2019 opinion. (*Id.* at 12). It is also notable that even with the deficient assessment of Plaintiff’s vision loss, the Administrative Law Judge found Plaintiff’s other multiple severe impairments limited her to only sedentary work, the lowest level of function of a claimant can be classified and not be deemed disabled. The Commissioner has advised the Court she does not intend to file objections to the R & R of the Magistrate Judge. (Dkt. No. 10).

The Magistrate Judge makes only a recommendation to this Court. The recommendation has no presumptive weight, and the responsibility to make a final determination remains with the Court. *Mathews v. Weber*, 423 U.S. 261 (1976). The Court is charged with making a *de novo* determination of those portions of the Report and Recommendation to which specific objection is made. The Court may accept, reject, or modify, in whole or in part, the recommendation of the Magistrate Judge. 28 U.S.C. § 636(b)(1).

The role of the federal judiciary in the administrative scheme established by the Social Security Act is a limited one. The Act provides that the “findings of the Commissioner of Social Security as to any fact, if supported by substantial evidence, shall be conclusive.” 42 U.S.C. § 405(g). “Substantial evidence has been defined innumerable times as more than a scintilla, but less than preponderance.” *Thomas v. Celebrezze*, 331 F.2d 541, 543 (4th Cir. 1964). This standard precludes *de novo* review of the factual circumstances that substitutes the Court’s findings of fact for those of the Commissioner. *Vitek v. Finch*, 438 F.2d 1157, 1157 (4th Cir. 1971).

Although the federal court's review role is a limited one, "it does not follow, however, that the findings of the administrative agency are to be mechanically accepted. The statutorily granted right of review contemplates more than an uncritical rubber stamping of the administrative action." *Flack v. Cohen*, 413 F.2d 278, 279 (4th Cir. 1969). Further, the Commissioner's findings of fact are not binding if they were based upon the application of an improper legal standard. *Coffman v. Bowen*, 829 F.2d 514, 519 (4th Cir. 1987).

Based on the persuasive findings and conclusions of the Magistrate Judge in the R & R and the Commissioner's decision to submit no objections, the Court **ADOPTS** the R & R of the Magistrate Judge as the Order of the Court, **REVERSES** the decision of the Commissioner pursuant to Sentence Four of 42 U.S.C. § 405(g), and **REMANDS** the matter to the agency for further proceedings consistent with this Order. Since this application for disability benefits has been pending for over four years, the Court directs that an administrative hearing, if required, be conducted within 120 days of this Order, a decision by the Administrative Law Judge be issued within 150 days of this Order, and a final agency decision be issued within 210 days of this Order.

**AND IT IS SO ORDERED.**

s/ Richard Mark Gergel  
Richard Mark Gergel  
United States District Judge

Charleston, South Carolina  
January 18, 2023

